



## **CABINET – TUESDAY 23 MARCH 2021**

### **ORDER PAPER**

#### **ITEM    DETAILS**

##### **APOLOGIES FOR ABSENCE**

None.

#### **1.        MINUTES (Pages 3 - 16)**

##### **Proposed motion**

That the minutes of the meeting held on 5 February 2021 be taken as read, confirmed, and signed.

#### **2.        URGENT ITEMS**

There is one urgent item, an oral report concerning Membership of the LGA (Local Government Association). This will be considered at agenda item 18.

#### **3.        DECLARATIONS OF INTEREST**

Members of the Cabinet are asked to declare any interests in the business to be discussed.

#### **4.        ENVIRONMENT AND TRANSPORT 2021/22 HIGHWAYS AND TRANSPORTATION CAPITAL PROGRAMME AND WORKS PROGRAMME (Pages 17 - 50)**

##### **Proposed motion**

That the Environment and Transport 2021/22 Highways and Transportation Capital Programme and Works Programme as approved in the Medium Term Financial Strategy be noted at this stage since there is a need to review elements of the Capital Programme in order to take account of the consequences and affordability of the transport infrastructure requirements of housing and economic growth emerging from Local Plans.

#### **5.        A511 GROWTH CORRIDOR PROPOSALS - BARDON LINK ROAD (Pages 51 - 62)**

- *Comments have been received from Dr. Terri Eynon CC which are attached to this Order Paper, marked "5".*

Proposed motion

- (a) That the progress on the A511 Growth Corridor scheme be noted;
- (b) That all necessary work continues to progress the A511 Growth Corridor scheme including submission of the Full Business Case to the Department for Transport (DfT);
- (c) That the Director of Environment and Transport be authorised:
  - (i) following consultation with the Director of Corporate Resources and the Cabinet Lead Member for Highways and Transportation, to undertake a pre-submission consultation exercise to support the submission of a planning application in respect of the route of the extension of the Bardon Link Road aligned to the programme for scheme delivery as required by the DfT,
  - (ii) to make minor amendments to the A511 Growth Corridor proposals as the Scheme develops.

**6. PROVISION OF SHORT BREAKS AND SUPPORTED LIVING SERVICES**  
(Pages 63 - 72)

Proposed motion

- (a) That it be noted that the previous residents of The Trees in Hinckley have indicated that they wish to remain in their current accommodation and not return to The Trees;
- (b) That the Director of Adults and Communities be authorised to commence a consultation exercise on the following proposals:
  - (i) To close Smith Crescent as a place for the provision of short breaks and for short break provision to be provided at the following three locations - Hinckley, Melton, and Wigston;
  - (ii) To expand the existing facilities at The Trees for the provision of short breaks taking the total number of beds at the site to 12;
  - (iii) To withdraw the current proposals for the development of the Cropston Road site in Coalville pending the outcome of consultation which would inform revised development proposals for the site.
- (c) That a further report be submitted to the Cabinet in summer 2021 regarding the outcome of the consultation and the proposed way forward.

**7. RECOMMISSIONING OF DOMESTIC AND SEXUAL VIOLENCE AND ABUSE SERVICES** (Pages 73 - 84)

- *The Health Overview and Scrutiny Committee considered a report at its meeting on 18 March and a minute extract is attached to this Order Paper, marked '7'.*

Proposed motion

- (a) That the outcome of the consultation, including the views of the Health Overview and Scrutiny Committee, on the proposed model for Domestic and Sexual Violence and Abuse Services (DSVA) be noted;
- (b) That the new model for the provision of DSVA as detailed in the report be approved, noting that the model will also require approval of the commissioning partners;
- (c) That the Director of Public Health in consultation with the Director of Corporate Resources be authorised to award contracts for the elements of the DSVA model relating to the provision of domestic violence and abuse locality support service and domestic abuse accommodation-related support with effect from 1 April 2022;
- (d) That it be noted that the commissioning and procurement of other elements of the new DSVA model will be carried out by Leicester City Council and the Police and Crime Commissioner as set out in the report.

**8. HEALTHY WEIGHT STRATEGY FOR LEICESTERSHIRE (Pages 85 -138)**Proposed motion

- (a) That the outcome of the consultation on the draft Healthy Weight Strategy for Leicestershire be noted;
- (b) That the Healthy Weight Strategy for Leicestershire be approved.

**9. WHITE PAPERS ON HEALTH AND SOCIAL CARE AND MENTAL HEALTH (Pages 139 - 148)**Proposed motion

- (a) That the implications of the recent White Papers on Health and Social Care and Mental Health for the County Council be noted;
- (b) That a response be made to the consultations on the respective White Papers by the Director of Adults and Communities following consultation with the Cabinet Lead Members for Adult Social Care and Health and Wellbeing.

**10. AIRFIELD BUSINESS PARK DEVELOPMENT PROPOSAL (Pages 149 - 160)**

- *The Scrutiny Commission considered a report on this matter at its meeting on 15 March and a minute extract is attached to this Order Paper, marked '10'.*

Proposed motion

- (a) That the comments of the Scrutiny Commission be noted;

- (b) That the proposals for the further development of 96,717 sq. ft of Airfield Business Park as detailed on the indicative Masterplan and the financial costs and returns estimates as set out in the report be noted;
- (c) That it be noted that a planning application for the development will be submitted to the County Council as the planning authority in April 2021;
- (d) That £9.5m be allocated for the development from the Corporate Asset Investment Fund subject to the satisfactory outcome of the tender exercise referred to in (d) below;
- (e) That a tender exercise be undertaken for the construction of part of the development covering 81,376 sq. ft of the site (phase 3);
- (f) That the Director of Corporate Resources be authorised to:
  - (i) undertake all necessary preparatory work to enable the submission of a planning application for the proposed development;
  - (ii) consider the outcome of the tender exercise in respect of phase 3 and, following consultation with the Cabinet Lead Member for Resources, determine whether to proceed with the development;
  - iii. subject to ii above, to select a preferred contractor(s) and enter into such contracts and undertake such work as is necessary and appropriate to enable the development (both phase 3 and 4) to be delivered, including undertaking a further tender exercise in advance of proceeding with phase 4 of the scheme.

#### 11. **STRATEGIC ENERGY PROPERTY STRATEGY** (Pages 161 - 184)

- *The Environment and Transport Overview and Scrutiny Committee and the Scrutiny Commission considered this matter at meetings on 4 March and 15 March respectively and minute extracts are attached to this Order Paper, marked '11a' and '11b'.*

##### Proposed motion

- (a) That the comments of the Environment and Transport Overview and Scrutiny Committee and the Scrutiny Commission be noted;
- (b) That the Strategic Property Energy Strategy and accompanying action plan be approved.

#### 12. **LOCAL GOVERNMENT AND SOCIAL CARE OMBUDSMAN REPORT REGARDING PROVISION OF SUITABLE FULL TIME EDUCATION** (Pages 185 - 204)

##### Proposed motion

- (a) That the public report of the Local Government and Social Care Ombudsman (LGO) be noted;

- (b) That the Director of Children and Family Services be required to implement the recommendations of the LGO as set out in paragraph 20 (a)-(e) of the Report.

**13. RESPONSE TO THE BLABY DISTRICT COUNCIL NEW LOCAL PLAN OPTIONS CONSULTATION** (Pages 205 - 266)

- *Comments have been received from Mr. D. C. Bill MBE, CC which are attached to this Order Paper, marked "13".*

Proposed motion

- (a) That the County Council's response to the Blaby District Council (DC) New Local Plan Options document, set out in paragraphs 56 to 73 inclusive and the appendices to the report be approved;
- (b) That the County Council seeks to formalise partnership working arrangements with Blaby DC and other partners, including Highways England (in line with the County Council's emerging Infrastructure Policy);
- (c) That it be noted that the County Council will need to secure funds with Blaby DC (and other partners) to meet the cost of the work required to identify the infrastructure which will be needed to enable the Blaby District Local Plan to proceed to the Preferred Option stage.

**14. EXCEPTION TO CONTRACT PROCEDURE RULES - URGENT ACTION TAKEN BY THE CHIEF EXECUTIVE IN RELATION TO THE GREEN HOMES GRANT LOCAL AUTHORITY DELIVERY SCHEME** (Pages 267 - 270)

Proposed motion

That the urgent action taken by the Chief Executive to agree an exception to the Contract Procedure Rules to enable the appointment of E.ON to deliver the Phase 1B Green Homes Grant Local Authority Delivery Scheme be noted.

**15. ANNUAL REVIEW OF REGULATION OF INVESTIGATORY POWERS ACT POLICY STATEMENT** (Pages 271 - 280)

Proposed motion

- (a) That the Council's use of the Regulation of Investigatory Powers Act 2000 (RIPA) for the period 1 October 2019 to 31 December 2020 be noted;
- (b) That the Council's existing Covert Surveillance and the Acquisition of Communications Data Policy Statement on the use of RIPA powers (appended to the report) be agreed as fit for purpose.

**16. DATES OF COUNCIL MEETINGS 2021-22 AND 2022-23 (Pages 281 - 282)**Proposed motion

That the County Council be recommended to hold meetings on the following dates during the next two municipal years:-

Wednesday 7 July 2021

Wednesday 29 September 2021

Wednesday 1 December 2021

Wednesday 23 February 2022 (to consider the budget)

Wednesday 18 May 2022 (Annual meeting)

Wednesday 6 July 2022

Wednesday 28 September 2022

Wednesday 7 December 2022

Wednesday 22 February 2023 (to consider the budget)

Wednesday 17 May 2023 (Annual Meeting).

**17. ITEMS REFERRED FROM OVERVIEW AND SCRUTINY**

None.

**18. ANY OTHER ITEMS WHICH THE CHAIRMAN HAS DECIDED TO TAKE AS URGENT**

Membership of the Local Government Association (oral report).

**Officer to contact**

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Cabinet

23rd March 2021

ITEM 5: A511 Growth Corridor Proposals – Bardon Link Road

### Comment from Local Member for Coalville North, Cllr Terri Eynon

I support the intention to consult on and submit a planning application in respect of the route of the extension of the Bardon Link Road, locally known as the ‘punch-through’.

The decision that future highways improvement work in the area would be focused on the A511 was taken after significant opposition to making any changes to Hugglescote Cross Roads. As noted in the paper, during the consultation in October 2019, residents agreed with the need for improvement on the A511 corridor ‘but would like the proposals to go further’. I would suggest they would also like them to take place faster.

Six years since that first decision, residents remain concerned that HGVs are still using Grange Road as a short cut, missing out all the islands on the A511, going through Hugglescote Cross Roads and then continuing on the residential 7.5 ton restricted Ashburton Road.

Covid-19 does not appear to have significantly delayed the development of new housing off Grange Road. It is disappointing that the Government has delayed their decision on the funding for the A511 scheme, putting essential infrastructure last rather than, as residents want to see, first.

I am pleased that this Council has been prepared to forward fund part of the capital costs and that Highways officers are doing what they can to push the scheme through. I look forward to supporting the consultation in May/June.

The link road and punch-through will, eventually, provide much needed relief for residents in Hugglescote and Bardon.

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## **HEALTH OVERVIEW AND SCRUTINY COMMITTEE**

**18 MARCH 2021**

### **RECOMMISSIONING OF DOMESTIC AND SEXUAL VIOLENCE AND ABUSE SERVICES**

#### **MINUTE EXTRACT**

The Committee considered a report of the Director of Public Health which informed of the plans for the recommissioning of the domestic and sexual violence and abuse services (DSVA) and the proposed model for DSVA. A copy of the report, marked 'Agenda Item 8', is filed with these minutes.

The Chairman welcomed Mr. L. Breckon JP CC, Cabinet Lead Member for Health, Wellbeing and Sport, to the meeting for this and other items.

Arising from discussions the following points were noted:

- (i) Responsibility for commissioning DSVA had recently transferred from the Children and Family Services department within the County Council to the Public Health Department which was why the Health Overview and Scrutiny Committee had not had the opportunity to scrutinise the service previously.
- (ii) Domestic and sexual violence and abuse services in Leicester, Leicestershire and Rutland currently comprised the United Against Violence and Abuse (UAVA) service which was delivered by a consortium comprising Women's Aid Leicestershire Ltd (WALL), Free From Violence and Abuse (Freeva), and Living Without Abuse (LWA). In response to a question about the efficiency of having three separate organisations delivering the DSVA service it was explained that as commissioners Public Health were not in control of which organisations submitted a bid and could not pre-judge which organisation would win the contract. Members asked for a flow diagram which demonstrated how all the partner organisations linked in together on Domestic Abuse and what proportion of the funding each received and the Director of Public Health agreed to provide this.
- (iii) The specifications of the DSVA service stated that it was required to meet the needs of all victims which would include males as well as females.
- (iv) There were concerns that the current service was very output focused when it was preferable for it to be more outcomes focused with the emphasis on improving the health and wellbeing of the people of Leicestershire rather than meeting Key Performance Indicators. The Director did not want to be too prescriptive with the way the new services were carried out. Moving the service to a more local model for Leicestershire would mean that local need could be

better taken into account for example in rural areas, and local contract performance monitoring could take place. It was suggested that future performance reports to the Committee could contain the performance data relating to domestic and sexual violence and abuse services.

- (v) Leicester City Council was leading on procurement of Domestic violence and abuse Perpetrator Interventions. However, Leicestershire County Council was aware that the majority of perpetrator programmes were focused on those perpetrators that wanted to change their behaviours whereas the County Council preferred to invest in a programme that would work with all perpetrators whether they wished to change their behaviour or not. The County Council was carrying out further work in this regard and in the meantime it was intended that Leicestershire County Council would spot purchase the Perpetrator Interventions service. Aside from the local authority led perpetrator work there was other work taking place with perpetrators across the criminal justice system.
- (vi) The Government had provided additional funding to local authorities to provide safe accommodation for abuse survivors and their families, and Leicestershire had received £1.1 million from this fund. Consideration was being given to where this money should be spent and the governance arrangements around it. It was hoped that the funding would not just provide a refuge for victims but help put in place wider initiatives for keeping survivors safe.
- (vii) Commissioning partners did liaise and engage with Community Safety Partnerships particularly during development of the draft proposal and as part of consultation on the draft proposal. Also, a representative from Public Health provided updates to Leicestershire Safer Communities Strategy Board meetings.
- (viii) Consideration was being given to whether the Health Overview and Scrutiny Committee could, jointly with other scrutiny Committees, carry out a wider piece of scrutiny work related to what initiatives the County Council had in place to protect women from violence and harm.

**RESOLVED:**

- (a) That the update regarding the recommissioning of the domestic and sexual violence and abuse services (DSVA) and the proposed model for DSVA be noted;
- (b) That the comments now made be submitted to the Cabinet for consideration at its meeting on 23 March 2021.



## **SCRUTINY COMMISSION – 15 MARCH 2021**

### **AIRFIELD FARM DEVELOPMENT PROPOSALS**

#### **MINUTE EXTRACT**

The Commission considered a report which sought comments on the proposed further development at Airfield Business Park in Market Harborough and proposals to seek Cabinet approval for the allocation of resources necessary to support the scheme, to submit a planning application for light industrial units covering a further 96, 717 sq. ft of the site and to proceed to tender to construct part of the space (81,376 sq. ft) as the next phase of the development. A copy of the report marked Agenda Item 9 is filed with these minutes.

In presenting the report, the Director reported that:

- In support of the Council's environmental approach and Property Energy Strategy targets, the proposed units would be built with the benefit of electric car charging points and photovoltaic panels.
- To reduce risk, marketing of the units would likely begin earlier than currently set out in the report to secure pre-lets wherever possible (i.e. agreements to lease the units before construction).

Arising from discussion, the following points were made:

- (i) This was a good scheme making excellent use of the site that would generate employment opportunities in the area. Although the return on investment was estimated to take 20 years, it was hoped that this would be significantly reduced by securing lower build costs following the planned tender exercise and increased rental figures on completion.
- (ii) It was not yet known what type of businesses might be attracted to the new units. The site had already attracted a wide range e.g. printers, bakers, storage facilities. Members noted that five out of ten of the tenants occupying the units completed under phase 2 of the scheme were local to the area and had been looking to expand. The other five had invested into the County from outside the area.
- (iii) It was not clear where future employers/employees occupying the units might live. A travel plan would be undertaken as part of the usual planning process. Members noted that as this was a County Council development on County Council owned land this would be a Regulation 3 application considered by the County Council's Development Control and Regulatory

Board. It was hoped that a planning application would be submitted next month.

- (iv) Like with any commercial development, there were risks related to the scheme. However, these were as expected for this scheme and not regarded as significant or unusual despite current economic uncertainty. Steps would be taken to reduce and manage risk including, for example, undertaking the planned fixed cost tender exercise for the next phase. Members noted that ultimately, the Council would benefit from rental income from the site if the scheme were delivered but would also benefit from capital growth if planning permission was secured, making this a marketable investment should the Council wish to sell.
- (v) A member alerted the Director to parking issues leading up to the site which stemmed from the neighbouring Innovation Centre. It was suggested that parking for the site would be addressed through the planning process.

**RESOLVED:**

That the comments now made by the Scrutiny Commission be reported to the Cabinet at its meeting on 23<sup>rd</sup> March 2021 for consideration.



**ENVIRONMENT AND TRANSPORT OVERVIEW AND  
SCRUTINY COMMITTEE**

**4<sup>th</sup> MARCH 2021**

**STRATEGIC PROPERTY ENERGY STRATEGY**

**MINUTE EXTRACT**

The Committee received a report from the Director of Corporate Resources regarding the Strategic Property Energy Strategy. The Report marked 'Agenda Item 8' is filed with these minutes.

The Head of Strategic Property Services informed Members that the Strategic Property Energy Strategy was a sub-strategy of the Environment Strategy and addressed County Council Buildings which made up 36% of the County Council's greenhouse gas emissions. The Strategy looked to enable the Authority to achieve its target of zero carbon by 2030.

Arising from discussion the following points were noted: -

- i. The Council's greenhouse gas emissions accounted for 1% of Leicestershire's emissions. The Council's wider unmeasured emissions and the approach to reducing Leicestershire's emissions would be addressed as part of Tranche 2 of the Carbon Reduction Roadmap.
- ii. Where the Authority had reduced its estate, the original baseline figure was amended accordingly to ensure progress reflected the proactive work the County Council had undertaken to reduce its emissions, and not the removal of buildings from the estate.

**RESOLVED:**

That the comments of the Committee be forwarded to the Scrutiny Commission and Cabinet for consideration and that Cabinet be advised that the Committee supports the proposed Strategic Energy Property Strategy.

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**SCRUTINY COMMISSION – 15 MARCH 2021****STRATEGIC PROPERTY ENERGY STRATEGY****MINUTE EXTRACT**

The Commission considered a report of the Director of Corporate Resources regarding the revised Strategic Property Energy Strategy for 2020 – 2030 and accompanying action plan. A copy of the report marked agenda item 8 is filed with these minutes.

In presenting the report the Director emphasised that the Property Energy Strategy was essentially a sub-strategy of the Council's overarching Environment Strategy which the Council had approved last year. The latter looked holistically at the Council's approach across all service areas whereas the Property Energy Strategy set out work that would be specifically undertaken to reduce carbon emissions and deliver other environmental benefits across its own property portfolio.

Arising from discussion the following points were made:

- (i) The Strategy was welcomed and the ambitions and targets identified in the action plan supported, particularly as this included tangible results that would be measured over time. Members agreed that the Council should act as an exemplar of what could be achieved and agreed the planned Strategy worked to ensure this.
- (ii) Progress against the previous Strategy was also welcomed. A Member suggested that this work should be promoted to show how committed the Council was to delivering its net zero carbon target and to encourage partners to do the same.
- (iii) Given that the County Council itself only accounted for 1% of the total emissions generated in Leicestershire, the need to work jointly with others was emphasised. Whilst the Council's own strategy and delivery to date had been good, it did not have control over a number of factors that would be key to reducing carbon emissions across the County. Members noted that consideration was being given to how the Council might influence others to also take steps reduce their emissions.
- (iv) A member raised concerns that growth and increased housing numbers would inevitably increase carbon emissions across the area and said the County and district councils and the private sector would each need to play their part to address this. It was further suggested that as more

people were now working from home, promoting and encouraging energy efficient homes would be increasingly important and necessary.

- (v) A member expressed concern that some of the Council's emissions had been exported to staff over the last year because of increased working from home. Whilst it was recognised that this was difficult to measure and monitor, members agreed that steps to help staff should be considered, particularly as this would likely have a cost impact. Members acknowledged that many staff now had reduced travel costs, but it was not clear if this outweighed increased energy costs particularly over the winter. The Director acknowledged there was more the Council could do to support staff. The approach had so far been to provide information and advice and to alert staff to government grants and initiatives which may be of benefit, but members were reassured that further consideration would be given to more practical steps which the Council could take.
- (vi) Members emphasised the need to ensure other Council policies took sufficient account of environmental impacts to ensure all activities of the Council worked to deliver its net zero carbon target by 2030. Members acknowledged that wider work was being undertaken across departments and with partners which was managed through the Council's Strategic Environment Team. Members noted that this work would be monitored by the Environment and Transport Overview and Scrutiny Committee.
- (vii) In response to a question, the Director confirmed that carbon emissions from the Council's water consumption was low and measures to reduce this further were disproportionately expensive. On balance therefore, these had not been prioritised and instead, more cost-effective interventions that would have a greater overall impact had been selected. Members were reassured that whilst no specific targets for reducing water consumption had been included in the Strategy, opportunities would still be considered, and steps taken where appropriate. The Director emphasised that the Council's water consumption was already quite low.
- (viii) A Member questioned how much the County was affected by emissions generated in the City and whether the City also had similar plans and strategies in place to address this. The Director advised that the report related to the County Council's assets only and did not therefore include data relating to the City's assets or emission levels. However, members noted that the City Council had also committed to reduce its emissions and therefore had its own strategies in place to deliver this. The Director confirmed that where appropriate joint projects were undertaken with the City e.g. the purchasing of energy, park and ride and electric transport initiatives.
- (ix) A Member asked if the County and City Council had a joint transport strategy and highlighted that reducing transport into the City whilst positive, did have a negative effect on neighbouring areas that needed to be accounted for. The Chairman asked that the Director of Environment and Transport be requested to provide further information to the member



on this issue which fell outside the remit of the current report.

RESOLVED:

That the comments now made by the Commission be report to the Cabinet at its meeting on 23<sup>rd</sup> March for consideration.

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**CABINET - 23 MARCH 2021****AGENDA ITEM 13 - RESPONSE TO THE BLABY DISTRICT COUNCIL NEW  
LOCAL PLAN OPTIONS CONSULTATION****COMMENTS FROM MR. D. C. BILL MBE, CC**

Mr. D.C. Bill MBE CC has asked that his email below is submitted to the Cabinet -

-----Original Message-----

From: David Bill

Sent: 22 March 2021 15:22

To: 'ann.carruthers@leics.gov.uk'

Subject: FW: County Cabinet - Blaby Local Plan

Ann

I will be sending this message to the County Cabinet meeting tomorrow but I would appreciate a detailed response to the points I wish to raise.

As you are aware I have been opposed to the concept of the A46 Expressway skirting around the City and emerging at junction 2 of the M69 from the outset, a view shared by many people in the south and east of the County. I am therefore disappointed that such emphasis is made of this proposal, even if it is slightly watered down, in paragraphs 15,16,18,57 and 61 of your response to the Blaby Local Plan.

In November 2018 this proposal was considered by Midlands Connect which is driving the concept of an improved coast to coast A46 and the conclusions reached by that body in relation to the eastern and southern road were a number of serious objections including that it would

- be close to several scheduled monuments
- could intersect Burbage Wood and Aston Firs SSSI
- be close to Narborough Bog SSSI
- intersect Kilby-Foxton Canal SSSI
- intersect numerous floodplains and brooks
- impact on Sapcote and Broughton Astley
- result in the need for extensive engineering works including at least 19 new bridges and 2 railway crossings
- have a significantly adverse impact on the local landscape.

These are not my words. They are the conclusions reached by the bodies which directly advise the Government. It is worth noting that the situation as outlined in these objections will still be the case even with a watered down version of a new road .

It will of course be down to people in Harborough and Blaby to decide whether to support this proposal but here in Hinckley & Bosworth I have to once again point out our concerns that if any new road emerges on to junction 2 of the M69 it will inevitably drive more traffic along Sapcote Road, Leicester Road, Brookside and Coventry Road. Signposting is fine but whenever anything happens on the M69 and A5 it all comes through here and therefore we urge you and your colleagues to think again and abandon this scheme.

Regards

David

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